

US tariffs vs. German fiscal policy - who wins?

Following the trade agreement between the EU and the US, tariffs on US imports from the EU will be significantly higher than before Donald Trump took office. Although this will slow down German exports to the US, it will not prevent the generally expected upturn in the German economy. This is because the new German government's expansionary fiscal policy and the ECB's interest rate cuts will more than offset this negative effect. For the rest of the eurozone, the net effect of higher tariffs, lower ECB interest rates, and national fiscal policy is less clear.

Dr. Ralph Solveen AC

Higher US tariffs ...

Last weekend, the EU Commission and the US government agreed on a trade deal. Under this deal, most shipments from the EU to the US will be hit with a 15% tariff. Aluminum and steel, as well as related products, will still be taxed at 50%, while some goods like aircraft and aircraft parts, certain chemicals, and generic drugs can be imported into the US without tariffs (see also **here**).

... slow down German exports to the US

According to our estimates, the effective average tariff rate on US imports from Germany will be 12.8% based on these agreements. This would be significantly higher than when Donald Trump took office in January this year and also slightly higher than in May, the last month for which official figures on the effective tariff rate are available (title chart).

This significantly higher tariff clearly makes it much more difficult for German companies to access their most important export market, thereby slowing German exports to the US. Based on experience from Trump's first term in office, when he imposed high tariffs on imports from China in particular, price-adjusted German exports are likely to be between 20% and 25% lower in two years than they would have been without these changes. This is likely to reduce real GDP by up to 0.4% on its own. With demand from China also weakening at the same time, exports to countries outside the EU are likely to slow down the German economy.

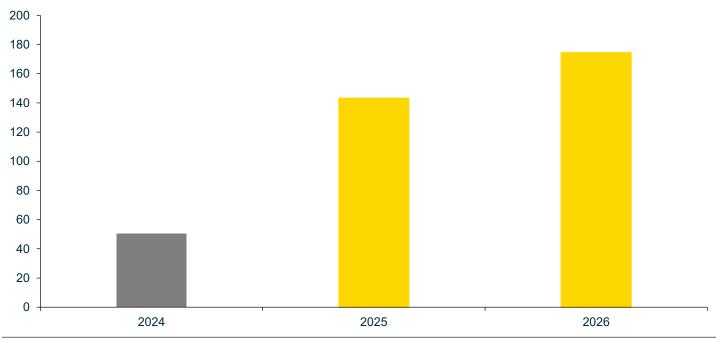
However, fiscal policy is providing a massive boost to the economy ...

However, this is unlikely to halt the gradual recovery of the German economy. This is because the burden of higher tariffs is being offset by a number of expansionary factors. First and foremost among these is the massive shift in German fiscal policy. After all, new borrowing on the federal level next year, including various special-purpose funds, is expected to be almost €124 billion higher than in 2024 (Chart 1). This corresponds to just under 3% of GDP. Assuming that the states will at least partially use the leeway opened up to them by the amendment to the constitution [1] to increase their deficits, this will result in a fiscal stimulus of a good 3% of GDP for 2025 and 2026 combined.



Chart 1 - Federal government will ramp up its deficit

Budget deficit of the federal level, in bn Euro; 2025 and 2026 according to the budget drafts



Source: German ministry of finance, Commerzbank Research

According to current plans, the majority of the increase in the deficit is to occur in the current year. However, the budget for this year will probably not be approved until September at the earliest, meaning that a considerable portion of the additional expenditure planned for 2025 will probably not be incurred. This means that, contrary to the plans of the Ministry of Finance, the majority of the fiscal stimulus is likely to take effect only next year.

... and more than outweighs the tariff effect ...

The extent of this effect depends on many uncertain factors: How much will the deficit increase in 2025, and how much of this increase will occur in 2026? To what extent will significantly stronger government demand drive up prices, so that the "real" effect of higher spending is less than its nominal increase? To what extent will higher government spending boost private sector demand, e.g., because defense companies invest in expanding their production capacities in view of the looming stronger government demand?

The actual stimulus provided by fiscal policy to the economy is likely to be significantly smaller than the increase in nominal spending, particularly due to the price-driving effect of significantly higher government spending. However, very extreme assumptions would have to be made for the boost from fiscal policy to offset the negative effects of higher tariffs. Rather, the net effect of the two factors is likely to be clearly positive and boost growth by at least half a percentage point in the coming year.

... further bolstered by the ECB's rate cuts

In addition, the interest rate cuts implemented by the ECB since summer 2024 are likely to increasingly take effect. Here, too, the extent of the stimulus and the exact timing of its onset are uncertain. Various studies have come to very different conclusions. However, it is generally assumed that it will take some time for the effects of an interest rate cut to fully feed through to the real economy. Consequently, the positive impact of monetary policy on the economy is likely to increase in the coming months, thereby boosting the economy.

And the stronger euro?

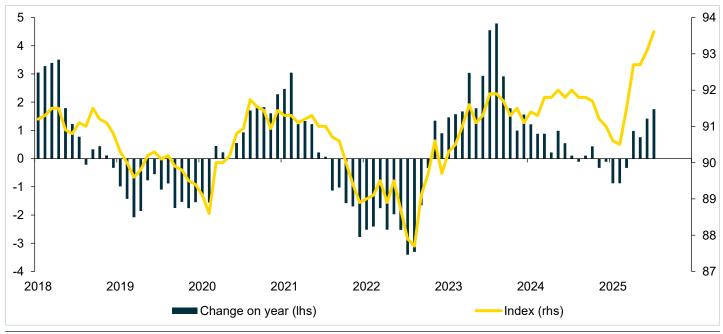
Discussions about the growth prospects for the German economy often refer to the recent strengthening of the euro, which is said to reduce the competitiveness of German products on the world market and thus weigh on exports and the economy as a whole. The focus is usually on the exchange rate against the US dollar, against which the euro has appreciated by a good 10% since the beginning of the year. However, the euro has not appreciated nearly as strongly against other currencies, and the strength of the euro since the beginning of the year follows a period of pronounced weakness – including against the US dollar – in the second half of last year. As a result, the indicator of the German economy's price competitiveness – the real external value of a fictitious D-mark – has risen guite significantly in recent months, pointing to a decline in the competitiveness of German



products. However, according to our estimates, the indicator was less than 2% higher in July than a year ago, which is by no means an unusual movement (Chart 2). The resulting dampening effect on the economy is therefore likely to be rather limited.

Chart 2 - Only limited headwind from the FX market

Indicator of the price competitiveness of the German economy, 1999Q1=100 and change on year in percent



Source: Bundesbank, S&P Global, Bloomberg, Commerzbank Research

Conclusion: Positive drivers outweigh negative factors for the German economy...

The bottom line remains that the expected stimulus from monetary and fiscal policy will more than offset the negative effects of higher US tariffs on the German economy in the coming year, and even the slightly stronger euro will not fundamentally alter this positive net effect. We therefore expect the German economy to grow noticeably again in the coming year, at 1.4%, for the first time in quite some time. However, two points should be noted when interpreting this figure: First, 1/4 of a percentage point of this growth rate is attributable to the fact that there will be more working days in Germany in the coming year than in 2025. The internationally standard growth rate adjusted for working day effects is therefore likely to be correspondingly lower. Second, there are no signs as yet that the German government's additional spending will noticeably improve the medium to long-term growth prospects for the German economy. Instead, there is a risk of a flash in the pan fueled by new debt, which will ultimately leave nothing but massively higher debt.

... unlike for many other eurozone countries

However, because of this flash in the pan, the German economy will no longer be at the bottom of the eurozone growth rankings next year, but will instead be somewhere in the middle. This is because the net effect of the factors discussed above for Germany is significantly less favorable in most other eurozone countries. It's true hat, for many economies, exports to the US are less important than for the German economy, so the higher US tariffs will have less of an impact on their economies. However, no other eurozone country will pursue such an expansionary fiscal policy as Germany in the coming year. On the contrary, some countries, such as France and Italy, will even have to reduce their deficits, which will be made more difficult by rising interest rates. In addition, industry accounts for a much smaller share of value added in many countries, and this capital-intensive sector is likely to benefit most from the ECB's interest rate cuts. We therefore expect slightly stronger growth of 1.2% for the eurozone next year, after 1.0% this year. However, if Germany is excluded, the growth rate is likely to be even slightly lower than in the current year.

^[1] The federal states are now allowed to have a "structural" deficit in their Budgets – i.e., adjusted for cyclical effects – corresponding to 0.35% of GDP. Previously, they were required to have a structurally balanced budget. (Back to text)



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